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	POLAND: Talks About Dialogue	
	Archbishop Glemp calls for Church-Solida while Deputy Premier Rakowski hints that martlong time. Meanwhile, market supplies in Wars bilized, and the regime is defending the need	ial law will last a saw appear to have sta-
	Glemp is publicly voicing the nee among the Church, Solidarity, and the ties. In his sermon on Sunday, he off a mediator to heal "the broken nation. government commission held a meeting y	martial law authori- ered the Church as " The joint Church-
	Glemp is anxious to get seri under way, fearing that a growing radi people and the rise of hardliners in t lead to violence. He also reportedly Solidarity leader Walesa's intransigen to getting talks going.	calization of the he regime could was critical of
	The government, meanwhile, contin desires dialogue. Stanislaw Ciosek, t Union Affairs and frequently in contac the past, told a group of workers on S talks "of a general nature" with Wales leaders and hoped to continue some kin	he Minister for Trade t with Solidarity in unday that he had held a and other un <u>ion</u>
	Comment: Prospects for a dialogu regime is unwilling to relax martial 1 quickly enough to suit the Church or t a meaningful role in the talks. Despi the joint Church-government commission continue to criticize Premier Jaruzels hopes such criticism will deflect the is playing the regime's game by engagi	aw restrictions o allow Solidarity te the meeting of , the Church will ki's policies. It suggestion that it
	Rakowski Interview	
	In a wide-ranging interview with magazine Stern, Deputy Premier Rakowski would return to Poland "within a month were lifted. He also said that Poland five years to straighten out its economomic conditions are the key to "all"	said that chaos " if martial law will need at least my and that eco-
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Rakowski added that the government is creating social commissions to fill trade union functions during martial law and claimed that Walesa, without his advisers, is a figure-head lacking insight and out of touch with reality.
Comment: Rakowski's comments are another indication that martial law will not soon be lifted. They also reflect the government's line that political discipline is necessary for economic improvement and a return to the renewal process.
The regime clearly has begun to experiment with alternatives to Solidarity that would provide a non-political forum for dealing with worker problems. As part of this process, the authorities will continue to discount Walesa, either dismissing him as unimportant in Poland's future or claiming that he agrees with government views on the direction of the trade union movement.
Price Increases
Polish radio yesterday reported an open letter from the council of the committee that is considering price increases. While defending the need for food, fuel, and power price hikes, the letter notes that the proposed increases have provoked "justified disquiet."
Comment: The government feels the increases are necessary but is sensitive to the possibility that they will provoke further public hostility and unrest.
Food Supplies
Recent surveys of the market situation in Warsaw continue to show severe meat shortages, but dairy and grain products are in good supply. Stocks of most food items in Lublin and Rzeszowtwo smaller provincial capitalsare generally worse.
Comment: Supply conditions seem to have stabilized recently in the Warsaw area. The average consumer does not appear to be starving but has less variety and smaller quantities than he had a year ago. Any distress slaughtering of chickens because of cutbacks in US corn shipments will,

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over the longer term, aggravate the situation and might lead to an increased protein deficiency in the population.

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INTERNATIONAL: High-Level COCOM Meeting	
The West European Allies and Japan will differ the US about ways to reform COCOMthe Coordinating (East-West Trade Policyat the high-level meeting to	Committee for
The meeting is the first of its type in years. It may take up several proposals descrease the effectiveness of COCOM, including equipment and technologies in nine defense planties, establishing a military subcommitted members on the military applications of expectaging coordination of enforcement measure	signed to in- g controlling oriority in- tee to advise orts, and in-
The West Europeans and Japanese are not that significantly broadened restrictions we the pace of the USSR's military development. that export controls cannot restrain the pro-	ould help curb They believe

stems from increased trade. Although East-West trade plays only a small role in the economies of Western Europe and Japan, it is important for some specific industries, such as steel, chemicals, and metalworking machinery. These industries already have suffered severe losses in employment and production during the current economic downturn.

Soviet power as effectively as the interdependence that

Comment: Even if the other COCOM members were to agree that export controls need to be broadened, they would resist proposals that would seem to restrict trade in whole categories of products and technologies.

COCOM members are concerned about the leakage of sensitive technology through illegal and clandestine means, but implementation of enforcement guidelines will be complicated by an unwillingness to take stronger administrative Some enforcement measures, nevertheless, may receive broad support, including exchanging information on COCOM violations and strengthening procedures for rapid communication between the enforcement services of member countries.

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FRANCE: Socialists Receive Setbacks

FRANCE: SOCIALISTS RECEIVE SELDACKS
The rejection by the Constitutional Council on Saturday of parts of the government's nationalization program and opposition victories in four legislative byelections on Sunday are only minor setbacks for the Socialists.
The Constitutional CouncilFrance's supreme court-ruled that compensation to shareholders of nationalized concerns must be increased, that cooperative banks had been unfairly insulated from nationalization, and that administrators of nationalized entities should not have authority to dispose of foreign holdings. The government now has to revise the rejected provisions and submit new legislation to the parliament.
In the byelections, two Gaullists and one Giscardian recaptured traditionally center-right seats that were narrowly lost to the Socialists during the Socialist land slide last June. A third Gaullist won reelection to a seat he has held since 1970. Despite these losses, the Socialists maintain a comfortable majority in the Nationa Assembly.
Comment: Apart from a further delay in implementing the nationalizations, the main effect of the Council's ruling probably will be to increase the cost of the proc-

<u>Comment</u>: Apart from a further delay in implementing the nationalizations, the main effect of the Council's ruling probably will be to increase the cost of the process to the taxpayers. Once an acceptable compensation formula is determined, much of the opposition's criticism of the legislation is likely to be muted, and the possibility of successful court challenges by disgruntled shareholders will diminish.

The center-right will hail its electoral gains as evidence of growing disaffection from the Socialists, but a high abstention rate and divisive local issues also contributed to the defeat. The Gaullist-Giscardian agreement to present a single candidate in the contested districts probably will be difficult to duplicate in the cantonal elections in March and in the municipal elections in 1983. The byelection defeats may add to tensions between the Socialists and Communists, however, particularly if voting statistics indicate a significant drop in Communist support for the Socialist candidates.

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LEBANON: Conciliation Committee Meeting Postponed

The Lebanese Government postponed yesterday's scheduled meeting of the Arab Conciliation Committee on Lebanon until early March after Saudi Foreign Minister Saud decided not to attend.

Syrian Foreign Minister Khaddam indicated to the Saudis last week that Damascus intends to stall any further movement toward reconciliation in Lebanon until the likely candidates for the presidential election to be held this summer begin to emerge.

Comment: The Saudis are becoming increasingly pessimistic about the committee's prospects for promoting national reconciliation in Lebanon. Their decision not to send Saud to the meeting probably was prompted by their failure to persuade the Syrians to send Khaddam. If the committee does meet again, it probably will be diverted to maintaining the cease-fire as tensions build around election maneuvering.



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)	SPECIAL ANALYSES						
	NICARAGUA: Increased Security Concerns						
Managua's siege mentality recently has been heightened by mounting government casualties in clashes with anti-Sandinista bands. This could result in more aggressive actions by the increasingly powerful Nicaraguan armed forces.							
The Sandinistas are becoming more concerned about unrest in the Atlantic coast region and about the activities of guerrilla groups based in Costa Rica. They are particularly angered, however, by the ability of anti-Sandinista groups to usewith the help of the Honduran armed forcesHonduran territory as the principal base for cross-border raids into Nicaragua.							
	Regional Tensions						
Pressures for a major retaliatory strike to destroy insurgent camps in Honduras probably are building among Sandinista leaders. Although reports of a large Nicaragua military incursion into Honduras in late December were exaggerated, the incident underscores growing bilateral tensions and the danger of a major Sandinista response. Tegucigalpa's plans to base additional troops near the border will increase the risk of a serious military incident.							

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Internal Problems The Atlantic coast region remain for the Sandinistas. It is populated English-speaking blacks and tradition aratist movements.	d by Indians and
Many of the 2,000 Indians, who should have hit small military garrisons and eral local officials and two Cuban to gered gold mining and forestry activities.	last spring, have der raids. They d towns, killed sev- eachers, and endan-
To secure control of the region have strengthened their military preshave imposed a ban on reporting of lotaken over the operation of a local regime's opponents claim that the San forcibly relocating Indians away from border.	sence. They also ocal news and have radio station. The ndinistas are even
The Sandinistas are attempting outrage over insurgent activities, which increased vigilance by their security antigovernment groups. The regime rehave uncovered a plot to assassinate and sabotage the country's only petro the national cement plant. Fifteen procluding a Venezuelan citizen	hile pushing for y services against ecently claimed to government leaders oleum refinery and

Marcos's Powers Without Martial Law

- Retain substance of presidential decree powers granted under martial law.
- Issue any order deemed necessary to meet a crisis, including preventive detention, closing down the media, and controlling admissions to schools.
- Transfer cases from civilian courts to military tribunals established during martial law.
- Suspend the writ of habeas corpus for all crimes against national security.
- Force compulsory arbitration in labor disputes.

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PHILIPPINES: Repackaging Martial Law

President Marcos ended eight years of martial law last January, citing economic gain and progress toward restoring law and order. A year later, he retains his emergency powers, and there has been little movement toward democracy.

The suspension of martial law has meant official tolerance of some opposition activity. A presidential election was held in June, but it was boycotted by most major opposition groups. Student demonstrations and labor strikes have occurred with some frequency but generally without incident. The press, although largely controlled by those loyal to Marcos, has been more outspoken on political issues.

These gains, however, are minor compared with the hold Marcos still has over the political process. He has undercut the legislative authority of the National Assembly by tapping a reservoir of unpublished decrees implemented under martial law and can issue new decrees whenever the legislature proves recalcitrant.

Marcos thus has circumvented the legislature even on issues clearly not related to national emergencies, including his recent granting of tax amnesty by decree. Moreover, an unpublished decree dealing with subversion allows Marcos to detain and try political opponents for unspecified "crimes."

The President, in a move that has appalled even pro-Marcos judges, also has taken a firmer grip on the judiciary. A Judiciary Reorganization Act signed into law last year gave Marcos the authority to fire all judges and ordered that rehiring take place only after each judge has been investigated. Marcos retains the final decision.

Political System Polarized

These moves have contributed to a polarization of the political system and made the left a more attractive alternative, especially to the young. Moderate opposition

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groups a	are rep	orting	large	numbe	rs of (defect	cions	to the	•
left and	d have	adopted	l a ha:	rder l	ine to	try t	to ste	m the	
flow. 1	Even th	e tradi	tiona	lly co	nserva	tive (Chu <u>rch</u>	has d	le-
fended 1	priests	who ha	ve jo:	ined l	eftist	group	os.		

There are some outward signs that Marcos will encourage the active development of moderate political parties. He has yet to demonstrate, however, that he is prepared to do much more than let disorganized moderate opponents lend credibility to his claims of running a democratic government. The President's recent decision to review radio and television broadcasting permits was a pointed reminder to media owners that they would be wise to remain loyal to the First Family.

Tests Ahead

Local elections slated to be held during 1982 will test Marcos's willingness to allow new parties to organize and to court a grassroots following. If a recent decision by the ruling party withstands expected court challenges, candidates for councilmen will not be allowed to run under their party banner, thereby frustrating plans by the opposition to use the local elections to prepare for legislative elections in 1984. Two new political parties have been announced, but they merely further fragment the opposition.

Another key test of Marcos's intentions will be the issue of party accreditation, which is necessary for participating in elections. Political Affairs Minister Perez claims that the National Assembly will enact legislation this month that will make party accreditation easier. One of the new parties presumably will gain accreditation at that time.

Outlook

Public unhappiness with Marcos has yet to evolve into an organized opposition capable of unseating him. As a result, the President can and will dictate the pace of liberalization. His goal will remain that of ensuring that the process does not undermine the interests of his family or of his political and military cronies.